

MPAs are a TOOL, not an objective

- MPAs (totally/partially) restrict human activity for a conservation purpose, typically to protect natural resources
- Effective conservation requires rational decision-making to achieve ecological, economic, social and employment benefits and contribute to the availability of food supplies in the long-term
- In order for MPAs to be successful, their existence has to be justified and not simply established to reach a quota: Must be knowledgebased, cost/benefit analyses, well monitored and enforced
 - √ 10.8% of European waters covered with MPAs (in 2017)
 - ✓ 727 MPAs covering about 29% of European territorial waters
- Fishery management is conservation in practice (CFP & UNCLOS)
 - ✓ Technical and conservation measures, multiannual plans, catch limits, stock recovery areas, area closures



Problems-Solutions for marine ecosystem conservation

Overfishing

Reduce fishing pressure

Effort displacement

= Fisheries management

= MPA management

By-catch (sensitive species)

Technical
Measures + Gear
specific time/area
closures

Gear restriction inside the MPA (not buffer area nor outside)

Damage sensitive Habitats

Gear restriction + closed fishing areas

Gear restriction inside the MPA (not buffer area nor outside)



Are existing MPAs effective?

- Large open ocean MPAs get lots of catchy headlines and fame for the conservation organizations and politicians. Their effect on biodiversity restoration is low or nil. RFMOs are better suited to regulate migratory fish species
- Numerous paper parks: "A large proportion of MPAs in the EU are considered to lack effective management" (Milieu et al, 2016) creating a dangerous illusion of protection
- Many European MPAs have only recently been designated and many are still without management plans (study, page 105)
- MPAs can only be effective in an effective fishery management context



When could MPAs be effective?

- In absence of effective fisheries management heavily overfished areas
- Protection of essential habitats and VMEs: seagrass meadows, kelp forests, coral reefs, nursing areas
- Management of sedentary species. The size of the reserves must be tuned to the adult and larval resident species
- When understood and accepted by those dependent on the area
- The above can be included within a fisheries management plan



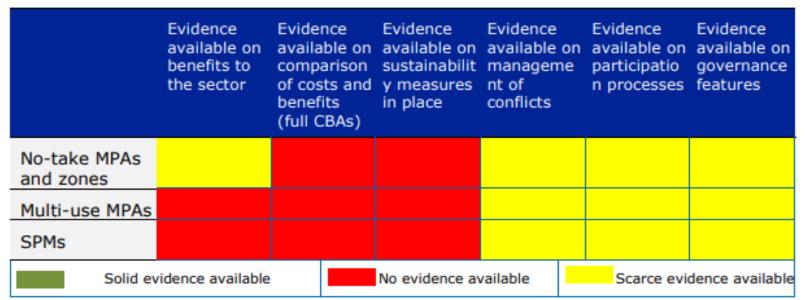
Challenges

- **ENVIRONMENTAL**: MPAs are **ineffective** against IUU fishing, threats from climate change, sea-level rise, warming-up, acidification, pollution from land or plastics. They are **not dynamic** (not easily moved as species move) and hence not useful for adaptive management.
- Without **effort reduction**, MPAs only have a minor impact on the overall fishery resources and may displace effort on even more vulnerable resources
- **SOCIAL**: **increased competition** for space inside and outside MPAs, adding to the conflicts between sectors, loss of livelihoods, increased risks at sea (longer distances to fish grounds); unfair for fishermen not permitted to fish in the MPA),
- **ECONOMIC**: **increased costs** due to displacement (no-take MPAs do not reduce effort, only move it elsewhere), loss of fishing grounds, markets, jobs & fishing opportunities, reconversion & decommissioning of boats. Increased management cost.



Evidence gap on the distribution of benefits and their relative scale compared to costs remain poorly understood (page 107)

Table 16. Data gaps – European fishery sector





- Study is dominated by literature on the economic benefits to maritime tourism and artisanal fisheries (particularly in the Mediterranean Sea).
- No evidence could be found to show economic benefits generated to "other" blue economy sectors in Europe such as fisheries (page 1)
- Previous research (ICF GHK et al, 2012) indicated that, for the Natura 2000 network (terrestrial and marine) every €1billion of expenditure supports almost 30,000 jobs, with 60% of these on activities directly related to site management (e.g. designation, management, conservation actions, monitoring and research)



- Theoretical economic benefits: few comprehensive ex-ante or ex-post cost benefit analysis
 - ➤ Most successful story No-take MPA Columbretes Islands (Spain): after a 8-15 year protection period generated a net gain >10% of local lobster fishery catch (in weight).

Is this the best we can do?





EU Maritime & Fish ◎ @EU_MARE · 30 Aug 2017

Since 2003, biomass of herring in the #IrishSea increased by 368%. Status of European fish stocks, 26/09 #EUFishEcon fishstocks.onetec.eu/index.html





Take Home Message

- The global myth of MPAs as the panacea to every ocean problem is misguided
- Both biodiversity and food security will generally be better served by expanding effective fisheries management, not by establishing more notake areas
- Effective and adaptive fisheries management bring higher yields to fishers
 & communities (STECF annual economic report)
- If **30**% of all ocean ecosystems (coastal and offshore) were **strictly closed** under MPAs (as recommended by IUCN)
 - In **rich countries**, food shortage will need to be compensated by livestock (requiring deforestation) or from poorly managed fisheries (in the developing world)
 - In densely populated coastal areas of **poor countries**, people's livelihoods will be threatened generating social and political instability

